



Date: 18 September 2013
Your reference :
Our reference : LAS/JG/LT
Ask for : Julie Grundy

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**To: Members and Officers of the Central Lancashire Local Development
Framework Joint Advisory Committee**

Dear Sir/Madam

**Central Lancashire Local Development Framework Joint Advisory
Committee - 24 September 2013**

I am now able to enclose, for consideration at the above meeting, the following report which was unavailable when the agenda was printed.

Agenda No Item

5. Joint Advisory Committee Terms of Reference (Pages 1 - 4)

To advise on a review of the terms of reference. Report enclosed.

Yours faithfully

Angela Harrison
Governance Director

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Report of	Meeting	Date
Preston City Council - Assistant Director (City Planning Officer)	Central Lancashire LDF Joint Advisory Committee	24 th September 2013

JOINT ADVISORY COMMITTEE TERMS OF REFERENCE

PURPOSE OF REPORT

1. To provide details of proposed amendments to the terms of reference of the Joint Advisory Committee for report to each constituent authority.

RECOMMENDATION(S)

2. The Joint Advisory Committee is invited to recommend to each constituent authority that the terms of reference be amended as set out in this report.

EXECUTIVE SUMMARY OF REPORT

3. The terms of reference for the Joint Advisory Committee were established in 2008 with the specific intention of progressing the Central Lancashire Core Strategy to adoption. The completion of that work and a number of other factors relating to joint working across the Central Lancashire area mean that it is appropriate for the terms of reference to be reviewed as set out below.

Confidential report Please bold as appropriate	Yes	No
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REASONS FOR RECOMMENDATION(S)

(If the recommendations are accepted)

4. To ensure that the terms of reference of the Joint Advisory Committee are up to date and reflect the priorities for joint working between the Central Lancashire authorities.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

5. None.

BACKGROUND

6. The original terms of reference for the Joint Advisory Committee agreed in 2008 are:
 - a. To make recommendations to Chorley, Preston and South Ribble Councils regarding the content, including document preparation timetabling, of the Local Development Schemes covering Central Lancashire.
 - b. To consider and examine issues relating to the production of a Joint Core Strategy for Central Lancashire and to make recommendations to the above Councils regarding the content and development of the Joint Core Strategy.
 - c. To make recommendations to the above Councils regarding future plan making associated with the preparation, implementation and monitoring of the Joint Core Strategy and other relevant documents in the Local Development Scheme.
7. These terms of reference were focused on the specific planning issues around the preparation of a joint Core Strategy for Central Lancashire and other development and supplementary plan documents flowing from the Core Strategy. The Core Strategy has now been adopted together with a number of Supplementary Planning Documents and work is progressing on separate site allocation Local Plan documents where there has been a considerable degree of collaboration on the necessary evidence base. The three authorities have also worked jointly on Community Infrastructure Levy charging schedules, having had a joint examination and bringing the schedules, which with the exception of a specific charge for Inner Preston have the same charges, into effect in September 2013. It is now appropriate to review the terms of reference of the JAC for a number of reasons.
 - a. The Localism Act 2011 (S110) amends the Planning and Compulsory Purchase Act 2004 to impose a duty on Local Planning Authorities, County Councils and other prescribed bodies to co-operate in the preparation of plans; in activities that could reasonably be considered to prepare the way for plan preparation; and in activities that support plan making in so far as these relate to strategic matters involving:
 - Sustainable development;
 - The use of land; or
 - In connection with infrastructure that is strategic and has or would have a significant impact on at least two planning areas.

The National Planning Policy Framework expands on how Local Planning Authorities can demonstrate evidence of how they have co-operated effectively on issues with cross-boundary impacts including by way of plans or policies prepared as part of a joint committee. The NPPF also says that co-operation should be a continuous process of engagement from initial thinking through to implementation, resulting in a final position where plans are in place to provide the land and infrastructure necessary to support current and projected future levels of development.

- b. The Preston, South Ribble and Lancashire City Deal II programme involves Lancashire County Council, which currently has observer status, in a more direct role in connection with the infrastructure planning and investment to support economic and social development, including unlocking new housing sites in both Preston and South Ribble. Investment by LCC, therefore, now has a direct impact on the ability to implement the Central Lancashire Plan as set out in the Core Strategy. Whilst this doesn't directly impact on Chorley there are expected to be indirect benefits through widening development opportunities throughout Central Lancashire. It is appropriate, therefore, that Lancashire County Council are included as a member of the Joint Advisory Committee. The Preston, South Ribble and Lancashire City Deal II agreement signed with Government on 12 September

identifies a role for the Joint Advisory Committee on Planning as part of the governance arrangements for the programme.

- c. Central Lancashire is a fairly self contained area for a number of purposes. It is identified as a single housing market with common characteristics. The Central Lancashire Strategic Housing Market Assessment measured the self containment of the Central Lancashire Housing Market Area and found that a high proportion (77%) of housing moves were within the area. The area also has a relatively well connected labour market with strong commuting flows between Preston, South Ribble and Chorley. There is, therefore, a considerable degree of overlap on matters outside the land use or spatial planning issues covered in the Local Plan including such issues as housing need and economic development.

8. To reflect these wider connections and to take into account the changed legislative requirements it is proposed to amend the terms of reference of the JAC as follows:

- a. To keep under review plans and policies prepared by Chorley, Preston and South Ribble Councils (the Local Planning Authorities) and Lancashire County Council relating to the strategic planning of Central Lancashire as a whole with particular emphasis on such matters in which the area is self contained and to make recommendations to each Local Planning Authority and the County Council on necessary amendments or alterations thereto.
- b. To keep under review the evidence base relating to strategic planning matters (including relevant housing, economic, transport and environmental research) affecting Central Lancashire and make recommendations to each Local Planning Authority and the County Council on the commissioning of appropriate research to ensure that any such evidence base is kept up to date.
- c. To monitor and report to each Local Planning Authority and the County Council on the effective delivery of strategic development as defined in S33(A)(4) of the Planning and Compulsory Purchase Act 2004 (as amended) to ensure compliance with the duty to co-operate and specifically concerning the provision of new housing, new employment opportunities, the economic health of city and town centres, sustainable transport and the provision of infrastructure.
- d. To keep under review and make recommendations to each Local Planning Authority on the Community Infrastructure Levy Charging Schedule and Infrastructure List.
- e. To make recommendations on the delivery of the Preston, South Ribble and Lancashire City Deal II.

9. If the JAC agrees to these amended terms of reference there will be a need to draw up a supplementary agreement to the 2008 agreement incorporating these amended terms for signing by each authority. Preston City Council's solicitors are in the process of looking at this at present and drafting a supplementary agreement.

Background Papers			
Document	Date	File	Place of Inspection
None			

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